Peggy Shepard

Electric Power Research Institute (EPRI) claims "The [Battery Energy Storage System] failure rate dropped by 99% from 2018 to 2025" This statement is frequently used to convince residents that BESS are safer than before, as BESS fails catastrophically communities are placing moratoriums.

The following video explains how EPRI's Battery Energy Storage System Failure Incident Database is based on a deeply flawed foundation.
Understanding the Risk of Lithium-Ion Battery Fires
https://youtu.be/X9kZVvdVhjg?si=6svWw2X44n6DxV--

The video refers to a recent paper - NIST technical note 2365 published in March of 2026, the National Institute of Standards and Technology, a paper titled Understanding the risk of lithium-ion battery fires. Six researchers, eight different data sources, that concludes we have a lithium-ion battery fire problem that is significantly larger than what's being reported. And most of the data we've been relying on to understand it is built on a deeply flawed foundation. When NIST looked at the major data sources tracking lithium-ion battery fires, the UL database, the Tesla fire database, the battery energy storage system database, they found that they're all built on news reports. Somebody is scraping the headlines, they log the incident, and that becomes the data.

NIST TN 2365 — Understanding the Risk of Lithium-Ion Battery Fires:
https://doi.org/10.6028/NIST.TN.2365

Battery Energy Storage System Failure Incident Database
https://energystorage.epri.com/hub/public/en/failure-incident-database.html
"The failure rate dropped by 99% from 2018 to 2025"
"Database Methodology
The information in this database is gathered from media reports and other public documents, such as released
root cause analyses (RCA) or corporate press releases."
Link to download csv file of the failure incident database -
https://energystorage.epri.com/hub/public/Failure_Incident_Database_Stationary_Storage.csv

Analysis of failure data: 165 rows, 72 out of 164 incidents have no value for MWh, which is the key parameter used to calculate the failure rate. 32 incidents are "confidential". MOSS Landing does not show "explosion". 7/3/2013 in US, WA, Port Angeles has no information regarding chemistry, and omits the fact that it reignited the following week.

The The hidden risk behind growing capacity.
GROW THE SAN DIEGO WAY . JP THEBERGE AND JOE ROWLEY . JUNE. 19, 2024

As battery energy storage systems (BESS) rapidly expand to support renewable energy, new data and analysis reveals a concerning trend: while failure rates appear to be improving, the actual risk of fires at individual facilities might be considerably higher than the industry would like to reveal. In fact, developers and industry lobbyists and spokespeople regularly state that fires are "extremely rare." Let's examine the validity of that statement.
Tesla Megapack on fire at Victorian Big Battery, Australia. Image: Fire Rescue Victoria

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The industry has been promoting the idea that great strides in safety are being made and that despite a massive growth in deployments, failures have not increased as fast. Improvements certainly have been made. The industry has learned from past mistakes. But the statement that fires are "extremely rare" doesn't pass muster. EPRI (Electric Power Research Institute), the research arm of the power industry, keeps a database of failures (link). Their own data shows approximately 87 failures since the first utility scale BESS was installed less than thirteen years ago. The majority of these have happened since 2021, about one failure per month.

An important caveat to the EPRI failure data: their database mostly tracks fires that have received media attention so it understates the incidence of fires. Media coverage is an imperfect metric because the media often has other issues to cover that might preclude coverage of a fire, particularly in remote areas. Foreign media may or may or not place an emphasis on these events (and coverage in other languages typically does not always reach the US). So this metric produces an incomplete count of failures.

Statistical techniques downplay risk

EPRI has been circulating a chart that appears to show that BESS failures have gone down significantly in recent years, despite the explosion in capacity worldwide. We engaged a team of energy experts, researchers and statisticians to review their data and they found that the EPRI chart is misleading for a number of reasons. For one, the chart relies upon media coverage to track failures, so the failure rates it presents are understated.

The light blue curved field indicates cumulative deployed gigawatts (GW). It is a cumulative figure so it counts all the wattage that has been deployed since 2018. In 2023, there were around 52 total gigawatts of BESS facilities deployed worldwide (cumulative deployment, light blue, left axis). The dark blue bars indicate failures in each year. The bars are not cumulative. They show between 4 and 16 failures per year (failure incidents, in dark blue, left axis). And in fact they show that failures have been steadily rising since 2020. Then the chart uses a right axis scale to show failures per GW

deployed per year as an orange line. The failures per GW in the early years of 2018 and 2019 were astronomical which makes the more recent data seem small, but is it? Here's the same chart using just the last four years of data which is when the industry really started to grow exponentially.

The rescaled chart shows an increase in failure rates (2020-21) followed by some improvement (2021-2023). These up-and-down variations might or might not be statistically significant, given the scant few years of data collected and weakness in the collection methodology. Taken as a whole, however, the risk of failure is still very much a concern. For example, the 2020-23 average is 0.55 failures per GW per year, which means that for every GW deployed, there would be a failure every 2 years or so.

Gigawatts (GW) are not the true measure of energy stored or facility size.

The biggest problem with EPRI's analysis is that gigawatts are a measure of energy flow, not of storage capacity. To understand how big a facility is (i.e., how much battery material is onsite) you need to know how much energy is stored which is measured in gigawatt-hours (GWh). Using water as an analogy, gigawatts (without hours) measure the flow rate of water coming out of a pipe. But it is gigawatt-hours that tells us the size of the storage tank (say, total number of gallons of water).

A facility capable of generating one gigawatt (GW) could contain one, two, three or even four gigawatt-hours (GWh) of storage. A four gigawatt-hour facility would require storing onsite, four times more batteries than a one gigawatt-hour (GWh) facility even though both might be rated one gigawatt (GW). It would have to have four times as much space to store batteries. And, logic dictates that whatever the failure rate is for a one GWh facility, it is four times higher for a four GWh facility as there are four times as many battery cells that can malfunction. So, the "h" in GWh is very important. There is no safety in numbers when it comes to lithium-ion battery storage facilities; the more batteries there are (as many as 6 million cells in a facility like Seguro), the more chances of fire.

At 1,280 MWh (or 1.28 GWh), Seguro would contain more than 5 times more batteries onsite than the 250 MWh Otay Mesa facility that burned in May 2004.

The bigger the facility, the more likely the failure.

If you use only the (understated) data provided by EPRI in their chart and in their database, you learn something quite interesting and intuitive. The chart provides us very specific numbers for the failure rate per GW (each year), which, when converted to GWh, shows us how many failures one should expect for a facility of any given size in GWh. This conversion yields an average failure rate over the last four years of 0.22 failures per GWh per year which means that for every GWh, there will be a failure about every 5 years. The below chart shows likely number of lifetime failures for different size facilities (blue columns) and average frequency of failures (orange line). The larger the facility (blue columns) the more failures, and the more frequently they are likely to occur (orange line).

The industry uses the EPRI chart to show that failure rates have improved over time, but if you do the simple math, they still pose a substantial risk. For example, a facility like Seguro would have 1,280 MWh (or 1.28 GWh) of batteries onsite. That translates to a 28% chance of having a fire each year or approximately one fire every three and a half years. Over its 60 year site lifespan, it is likely

to have about 17 fire incidents. Click here to see the math explained in more detail. This provides another perspective to the data they have provided but provides little consolation to those who would be forced to live next door to such a facility.

EPRI chart graphic is missing data.

From 2020 to 2024, the EPRI chart shows 42 failures, but the latest updated table shown on their website shows 46 failures, so the total is about 10% lower than the actual data. A corrected chart would show four fires in 2020, twelve in 2021, fifteen in 2022 and fifteen in 2023. Our analysis uses this corrected failure count.

Failure data is not rigorous, and understated.

As mentioned above, the reliance on haphazard fire reporting from local media does not pass methodological muster. There isn't a system in place to track, document and chronicle battery energy storage fires so we have no choice but to rely on the imperfect EPRI database. This data is incomplete, and as a result, understates the failure rate. The projections are therefore a "best case scenario." The risk is likely higher than what EPRI suggests as well as our own analysis provided here. There are likely more facilities that have caught fire but for any number of reasons, did not receive media coverage. For example fires can happen at remote installations in areas that are not very populated or have no local media. Fires at facilities in foreign countries may get coverage in different languages which are less likely to be picked up in the US. And some countries, like China, are able to control their media to avoid raising doubts about an important export of theirs (they control 40% of the ESS market worldwide). But looking specifically at San Diego County, we know there are three large-scale facilities that are in operation. And, we know there have been three fires in the past four years, which contradicts the narrative that the risk is "extremely low."

Facility failures are a lagging indicator.

Despite the fact that some facility failures happen during the commissioning process (a time when systems are being installed and tested and systems are more vulnerable), the average time to failure from 2020 to 2023 has been 1.8 years (based on the EPRI database figures). What this means is that, for any given year, the failures that are reported in the EPRI database generally do not reflect failures contributed by facilities that have come online that year (and included in the cumulative gigawatt data in the EPRI graph). For example, the Otay Mesa facility that caught fire in May 2024 was almost four years old. That facility, however, was included in the total GW shown on the EPRI graph for 2021, 2022, and 2023. This lagging effect is another reason why the failure rates shown on the EPRI graph are understated.

We have no data on the failure rate of older facilities.

Because this industry is so new (the first utility scale facility was commissioned in 2012) and the vast majority of facilities have come online in the past 4 years, we have almost no data on facilities that are 5 or more years old. Aging facilities will have more maintenance issues and more problems related to aging lithium-ion battery cells. Research has shown that lithium-ion batteries become less stable as they age and are more prone to undergo thermal runaway at lower threshold temperatures compared to newer batteries. What will happen when billions of lithium-ion cells approach their end-of-life? Will we see more fire incidents? We don't know because we haven't gotten there yet.

Despite advancements and claims from an over-confident but profitable industry, the technology is nascent and the risk remains significant.

The battery energy storage industry is brand new and growing quickly; there is little in the way of land use regulations around the country that might properly mitigate the risk for communities. Counties and cities have been caught off-guard and lack the knowledge, staff expertise (and time) to assess these projects adequately and objectively. The industry has exploited this deficit and aggressively downplayed the risks, minimizing concerns by using jargon and misleading statistics and employing industry-friendly consultants who essentially wield their expertise as a tool to get projects quickly approved without pushback. It's time for us to stop, take a breath and objectively review the risks involved in these installations. That will enable decisions that are based, not on the profit-motive of an ambitious industry, but on independent facts, stakeholder input and review by all those who will be impacted by these types of projects.

EPRI has been accused of green washing,

https://energyandpolicy.org/ameren-shareholders-reject-anti-greenwashing-proposal/

Evidence suggests Ameren goals are inconsistent with Paris Agreement
Ameren committed in 2023 to reduce its greenhouse-gas emissions by 60% by 2030 and 85% by 2040 compared with a 2005 baseline, and to reach net-zero emissions by 2045. Ameren's board noted to shareholders that it used studies by the Electric Power Research Institute (EPRI) to determine that its emissions reductions are proportional to the global emission reductions necessary to achieve the Paris Agreement's goal. EPRI is a membership organization of investor-owned utilities; about half of its revenue in 2023 was derived from dues paid by those companies, including Ameren, and its board of directors is composed of utility executives, including Ameren's, according to EPRI tax filings.

EPRI's published research has focused heavily on the uncertainty inherent in climate and emissions reduction models, and used it to cast doubt on whether it is even possible for utilities to set science-based targets. EPRI's emphasis on uncertainty could allow utilities to decrease carbon emissions very slowly, or even increase them, and argue that their goals are aligned with the Paris Agreement, by leaning on extreme outliers in climate and emissions models.

Utilities have frequently used EPRI's work to justify their target-setting.

EPRI's studies are an inappropriate tool for evaluating utility emissions, and differ widely from non-industry-affiliated assessments, Lander wrote.

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https://energyandpolicy.org/utility-climate-policy/

For evidence that Duke's decarbonization is aligned with the Paris Agreement's goals, the company cited an analysis published by the Electric Power Research Institute (EPRI), a research organization funded by dues provided by electric utilities. But EPRI's paper on the topic cast doubt on whether it

is even possible for utilities to set science-based targets and claimed that uncertainty about whether global climate targets are possible to achieve called into question the need for electric utilities to set their own goals.

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The hidden risk behind growing capacity.

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Tesla Megapack on fire at Victorian Big Battery, Australia. Image: Fire Rescue Victoria

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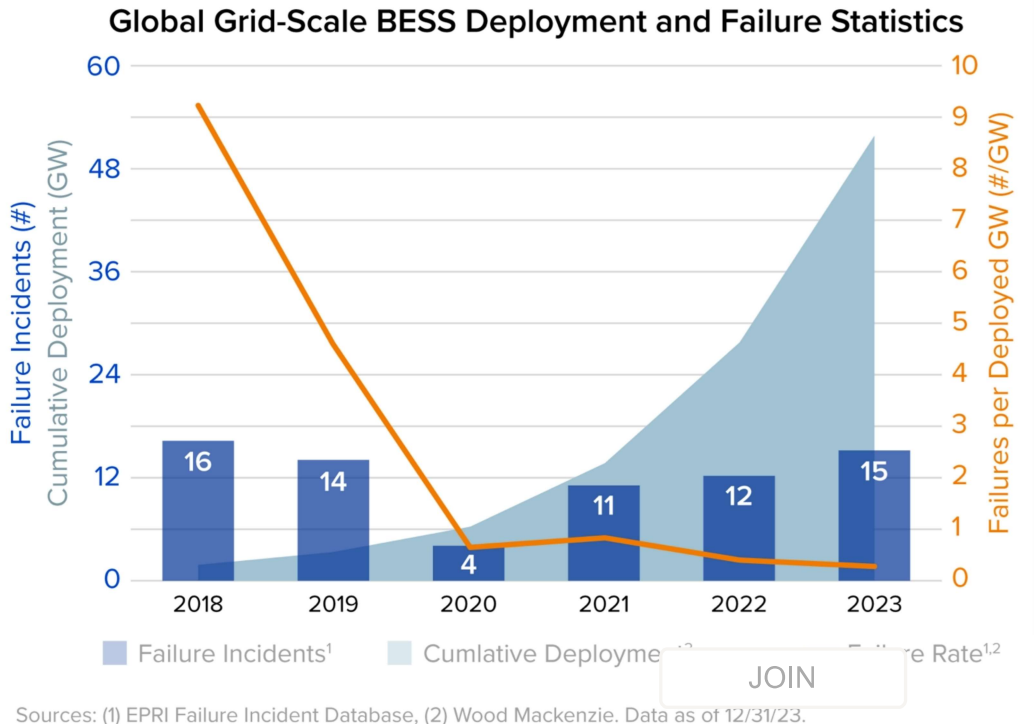
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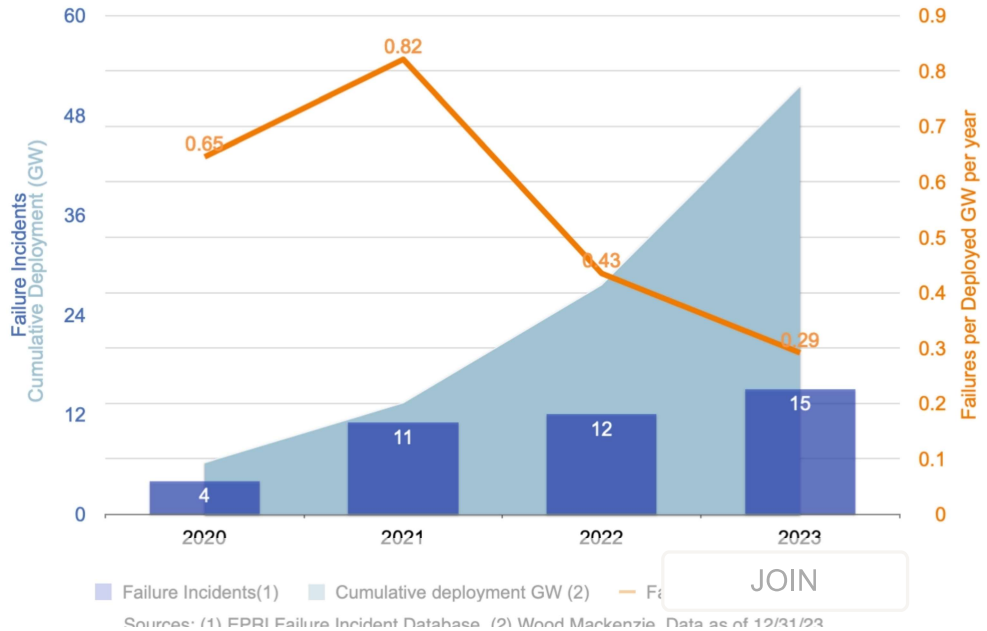
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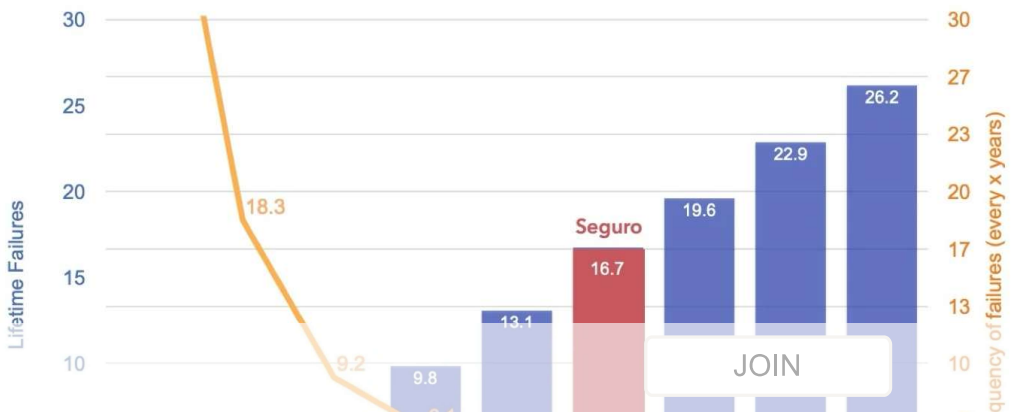
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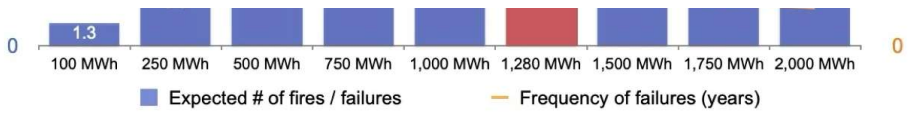
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Sources: Analysis of EPRI Failure Incident Database and Root Cause Analysis Chart

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	2020	2021	2022	2023	TOTAL
EPRI Chart	4	11	12	15	42
EPRI Website	4	**12**	**15**	15	**46**

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