

**Minnesota Boat Wrap Stewardship Program Final Language enacted 2024**  
**Boat wrap EPR 2024 HF3911\_4 Art 2 sec 9 final**  
**Minnesota 2024 Session Laws Chapter 116, Article 2, Section 9**  
**Minn. Stat. § 115A.1416**

- 36.1 Sec. 9. **[115A.1416] BOAT WRAP PRODUCT STEWARDSHIP PROGRAM.**
- 36.2 Subdivision 1. Definitions. (a) For the purposes of this section, the following terms have
- 36.3 the meanings given.
- 36.4 (b) "Boat" has the meaning given to watercraft under section 86B.005, subdivision 18.
- 36.5 (c) "Boat wrap" means plastic that is used, intended for use, designed, or marketed for
- 36.6 the purposes of wrapping a boat to protect it against moisture and damage from other
- 36.7 potentially harmful elements during storage.
- 36.8 (d) "Brand" means a name, symbol, word, or mark that identifies boat wrap and attributes
- 36.9 it to the boat wrap producer.
- 36.10 (e) "Independent auditor" means an independent and actively licensed certified public
- 36.11 accountant that is:
- 36.12 (1) retained by a stewardship organization;
- 36.13 (2) not otherwise employed by or affiliated with the stewardship organization; and
- 36.14 (3) qualified to conduct the audit required under subdivision 16.
- 36.15 (f) "Producer" means, with respect to boat wrap that is sold, offered for sale, imported,
- 36.16 or distributed in the state by any means, a person that:
- 36.17 (1) manufactured the boat wrap under a brand that the person owns or controls;
- 36.18 (2) owns or controls or is licensed to use a brand for boat wrap;
- 36.19 (3) imported or imports the boat wrap into the United States; or
- 36.20 (4) distributed or distributes boat wrap in or into the state.
- 36.21 (g) "Recycle" or "recycling" means the process of transforming boat wrap through
- 36.22 mechanical processes into a finished product for use or into a new material capable of being
- 36.23 processed into a finished product. Recycle or recycling does not include:
- 36.24 (1) altering the chemical structure of boat wrap;
- 36.25 (2) using boat wrap as or processing boat wrap into a feedstock to produce transportation
- 36.26 fuels; or
- 36.27 (3) destroying boat wrap by incineration or other processes.
- 36.28 (h) "Retailer" means a person that sells or offers boat wrap for sale in or into this state
- 36.29 by any means.
- 37.1 (i) "Stewardship organization" means an organization designated by one or more
- 37.2 producers to act on their behalf as an agent to design, submit, and implement a product
- 37.3 stewardship plan under this section.
- 37.4 Subd. 2. Product stewardship program. A producer selling or offering boat wrap for
- 37.5 sale in or into this state must, through membership in a stewardship organization, implement
- 37.6 and finance a statewide product stewardship program according to a stewardship plan
- 37.7 approved by the commissioner to reduce the volume of boat wrap disposed of in landfills
- 37.8 by promoting and providing for the negotiation and execution of agreements to collect,
- 37.9 transport, reuse, and recycle boat wrap.
- 37.10 Subd. 3. Participation required to sell. (a) On and after September 1, 2025, no person
- 37.11 may use boat wrap, sell boat wrap, or offer boat wrap for sale in or into this state unless the
- 37.12 producer participates in an approved stewardship plan through a stewardship organization.

37.13 (b) Each producer must enter into an agreement with a stewardship organization to  
37.14 operate, on the producer's behalf, a product stewardship program approved by the  
37.15 commissioner.

37.16 (c) All producers offering boat wrap for sale in or into this state must become a member  
37.17 of a single stewardship organization implementing a single stewardship plan.

37.18 Subd. 4. **Stewardship plan required.** On or before March 1, 2025, a stewardship  
37.19 organization, on behalf of member producers, must submit a stewardship plan to the  
37.20 commissioner for review and approval or rejection. A stewardship plan must include all  
37.21 elements required under subdivision 5.

37.22 Subd. 5. **Plan content.** A stewardship plan must contain:

37.23 (1) contact information for the individual and the entity submitting the plan, a list of all  
37.24 producers participating in the product stewardship program, and the brands of boat wrap  
37.25 included in the product stewardship program;

37.26 (2) certification that the product stewardship program will accept all discarded boat wrap  
37.27 regardless of who produced it;

37.28 (3) a description of methods by which boat wrap will be collected in all areas of the state  
37.29 in compliance with subdivision 14, including:

37.30 (i) an explanation of how the collection system will be convenient and adequate to serve  
37.31 the needs of boat owners, marinas, and boat storage establishments in both urban and rural  
37.32 areas on an ongoing basis; and

38.1 (ii) a discussion of how existing marinas, boat storage establishments, and sites designated  
38.2 as recycling centers under section 115A.555 will be considered when selecting collection  
38.3 sites;

38.4 (4) a description of how the performance of the collection and recycling program will  
38.5 be measured, monitored, and maintained;

38.6 (5) the names and locations of collectors, transporters, reuse facilities, and recyclers that  
38.7 will manage discarded boat wrap;

38.8 (6) a description of how discarded boat wrap will be safely and securely transported,  
38.9 tracked, and handled from collection through final recycling and disposal of residuals;

38.10 (7) a description of the methods that will be used to separate and manage nonrecyclable  
38.11 materials attached to boat wrap and to recycle discarded boat wrap;

38.12 (8) a description of the promotion and outreach activities that will be undertaken to  
38.13 encourage participation in the boat wrap collection and recycling programs and how their  
38.14 effectiveness will be evaluated;

38.15 (9) the annual performance goals established by the commissioner under subdivision  
38.16 12;

38.17 (10) evidence of adequate insurance and financial assurance that may be required for  
38.18 collection, transport, reuse, recycling, and disposal operations; and

38.19 (11) a discussion of the status of end markets for collected boat wrap and what, if any,  
38.20 additional end markets are needed to improve the functioning of the program.

38.21 Subd. 6. **Consultation required.** In developing a stewardship plan, a stewardship  
38.22 organization must consult with stakeholders, including boat owners, owners of marinas and  
38.23 boat storage establishments, contractors, collectors, recyclers, Tribes, and local government  
38.24 units.

38.25 Subd. 7. **Agency review and approval or rejection.** (a) Within 120 days after receiving  
38.26 a proposed stewardship plan, the commissioner must determine whether the plan complies

38.27 with subdivision 5. If the commissioner approves a plan, the commissioner must notify the  
38.28 applicant of the plan approval in writing. If the commissioner rejects a plan, the commissioner  
38.29 must notify the applicant in writing of the reasons for rejection. An applicant whose plan  
38.30 is rejected by the commissioner must submit a revised plan to the commissioner within 60  
38.31 days after receiving notice of rejection. If a revised plan is rejected by the commissioner,  
38.32 the commissioner may elect to write a plan that the applicant must implement.

39.1 (b) Commissioner approval of a written plan amendment is required before a stewardship  
39.2 organization may make any change to an approved plan or its implementation. A proposed  
39.3 plan amendment must be submitted to the commissioner for review and approval or rejection  
39.4 according to paragraph (a) and subdivision 8.

39.5 (c) A stewardship organization may operate under an approved stewardship plan for  
39.6 five years after the date the plan is approved by the commissioner, at which time the plan  
39.7 expires.

39.8 (d) Six months before an approved stewardship plan expires, a stewardship organization  
39.9 must submit a new proposed stewardship plan to the commissioner that meets the  
39.10 requirements of this section. The commissioner must review and approve or reject the new  
39.11 proposed stewardship plan according to this subdivision and subdivision 8.

39.12 **Subd. 8. Plan availability.** The commissioner must make a proposed stewardship plan  
39.13 or proposed plan amendment available on the agency website for public review and comment  
39.14 at least 45 days before the commissioner's decision regarding plan approval or rejection.  
39.15 The commissioner must make an approved stewardship plan available on the agency website.

39.16 **Subd. 9. Conduct authorized.** A stewardship organization that organizes collection,  
39.17 transport, reuse, and recycling of boat wrap under this section is immune from liability for  
39.18 conduct under state laws relating to antitrust, restraint of trade, unfair trade practices, and  
39.19 other regulation of trade or commerce only to the extent that the conduct is necessary to  
39.20 plan and implement the producer's or organization's chosen collection, transportation, reuse,  
39.21 or recycling program.

39.22 **Subd. 10. Stewardship organization responsibilities.** A stewardship organization must  
39.23 provide boat wrap purchasers with educational materials regarding the product stewardship  
39.24 program. The materials must include, but are not limited to, information regarding available  
39.25 collection, transportation, reuse, and recycling options for boat wrap offered through the  
39.26 product stewardship program.

39.27 **Subd. 11. Retailer responsibilities.** (a) A retailer and a wholesaler are responsible for  
39.28 reviewing the list of compliant producers on the agency website, maintained under  
39.29 subdivision 12, to determine whether a producer is compliant with this section.

39.30 (b) A retailer or wholesaler of boat wrap is not in violation of this subdivision if, on the  
39.31 date the boat wrap was ordered from a producer or wholesaler, the producer was listed as  
39.32 compliant on the agency website.

40.1 (c) A retailer may elect to participate as a designated point where boat wrap is collected  
40.2 as part of a product stewardship program approved under this section and in accordance  
40.3 with applicable law.

40.4 **Subd. 12. Agency responsibilities.** (a) The commissioner must maintain on the agency  
40.5 website a list of all compliant producers and brands participating in a stewardship plan that  
40.6 the commissioner has approved and a list of all producers and brands the commissioner has  
40.7 identified as noncompliant with this section.

40.8 (b) The commissioner must, in consultation with the stewardship organization, establish

40.9 annual performance goals regarding the percentage and weight of boat wrap collected and  
40.10 recycled that the stewardship organization must incorporate into its stewardship plan and  
40.11 meet annually. The performance goals must increase each year and be based on:  
40.12 (1) the most recent collection data available for the state;  
40.13 (2) the estimated weight of boat wrap sold and discarded annually;  
40.14 (3) actual collection data from boat wrap recycling or stewardship programs operating  
40.15 in other states; and  
40.16 (4) continuous progress necessary to meet the requirements in paragraph (c).  
40.17 (c) By June 1, 2030, no less than 50 percent of the total weight of boat wrap sold in this  
40.18 state must be collected and recycled. By June 1, 2035, no less than 80 percent of the total  
40.19 weight of boat wrap sold in this state must be collected and recycled.  
40.20 (d) After June 1, 2035, the commissioner may establish additional requirements for the  
40.21 percentage of boat wrap sold in the state that must be collected and recycled. The  
40.22 requirements must not be less than those listed in this subdivision and must be based on the  
40.23 factors in paragraph (b), clauses (1) to (3).

40.24 **Subd. 13. Administrative fee.** (a) A stewardship organization must pay an annual  
40.25 administrative fee to the commissioner. Before June 1, 2025, and before each June 1  
40.26 thereafter, the commissioner must identify the costs the agency incurs to administer and  
40.27 enforce this section. The commissioner must set the fee at an amount that, when paid by  
40.28 the stewardship organization, is sufficient to reimburse the agency's full costs of administering  
40.29 and enforcing this section but does not exceed those costs.

40.30 (b) A stewardship organization must pay the administrative fee required under this  
40.31 subdivision on or before July 1, 2025, and annually thereafter, on a schedule and in a manner  
40.32 prescribed by the commissioner.

41.1 (c) The commissioner must deposit all fees received under this subdivision in the account  
41.2 established in subdivision 15.

41.3 **Subd. 14. User fees prohibited.** The stewardship program must be fully paid for by  
41.4 producers, without any fee, charge, surcharge, or any other cost to members of the public,  
41.5 businesses other than a producer, persons managing boat wrap, the state or any political  
41.6 subdivision, or any other person who is not a producer.

41.7 **Subd. 15. Account established.** (a) A boat wrap stewardship account is established in  
41.8 the special revenue fund in the state treasury. The account consists of money received from  
41.9 the administrative fee established in subdivision 13. The commissioner must manage the  
41.10 account.

41.11 (b) Money in the account is appropriated annually to the commissioner for administering  
41.12 and enforcing this section.

41.13 **Subd. 16. Stewardship reports.** Beginning March 1, 2026, and each March 1 thereafter,  
41.14 a stewardship organization operating under this section must submit an annual report to the  
41.15 commissioner describing the program operations of the stewardship plan during the previous  
41.16 calendar year. At a minimum, the report must contain:

41.17 (1) a description of the methods used to collect, transport, reuse, and recycle discarded  
41.18 boat wrap in all regions of the state;

41.19 (2) the weight of all boat wrap collected and recycled in each separate region of the  
41.20 state;

41.21 (3) the weight of all boat wrap sold in the state;

41.22 (4) the weight of discarded boat wrap collected in the state by method of disposition,

- 41.23 including recycling, reuse, disposal of residuals, and other methods of processing;  
41.24 (5) a comparison of the amount of boat wrap collected and recycled with the performance  
41.25 goals established according to subdivision 12 and, if the goals have not been met, a discussion  
41.26 of why the performance goals were not met and proposed modifications to the collection  
41.27 program the stewardship organization will implement to ensure that future performance  
41.28 goals will be met;  
41.29 (6) samples of educational materials provided to boat wrap consumers, marinas, and  
41.30 boat storage establishments and an evaluation of the effectiveness of the materials and the  
41.31 methods used to disseminate the materials; and  
42.1 (7) an independent financial audit of stewardship organization activities performed by  
42.2 an independent auditor. The independent auditor must be selected by the stewardship  
42.3 organization and approved or rejected by the commissioner. If the commissioner rejects an  
42.4 independent auditor, the operator must select a different independent auditor for approval  
42.5 or rejection by the commissioner. The independent audit must meet the requirements of  
42.6 Accounting Standards Update 2018-08, Not-for-Profit Entities (Topic 958), Financial  
42.7 Accounting Standards Board, as amended.  
42.8 Subd. 17. **Data classification.** Trade secret and sales information, as defined under  
42.9 section 13.37, submitted to the commissioner under this section are private or nonpublic  
42.10 data under section 13.37.  
42.11 Subd. 18. **Duty to provide information.** Upon request of the commissioner for purposes  
42.12 of determining compliance with this section, a person must furnish to the commissioner  
42.13 any information that the person has or may reasonably obtain.  
42.14 **EFFECTIVE DATE.** This section is effective the day following final enactment.