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Rochester's sewage treatment plant serves 120,000 people (plus thousands of hotel/clinic visitors) and has a capacity of 16 million gallons per day, for a per person capacity of 133 gallons per day. This proposed plant has a capacity of 4.1 million gallons and the population of the four cities is less than 10,000, for a per person capacity of over 400 gallons per person per day.

Growth in these 4 cities not expected to be high. Why is the per person per day capacity more than 3 times the capacity of a faster growing city like Rochester?